

## Message Text

PAGE 01 STATE 087395  
ORIGIN PM-04

INFO OCT-01 AF-10 ARA-06 EUR-12 EA-07 NEA-10 ISO-00  
MMO-01 SIG-01 AID-05 IGA-02 INR-07 OMB-01 TRSE-00  
SS-15 H-01 CIAE-00 /083 R

DRAFTED BY OSD/ISA/SA - WBLIGON:RF  
APPROVED BY PM - RAERICSON  
DOD/DSAA - LT. GEN. FISH  
ARA/RPP/PM - COL. QUIGG  
AF - MR. LEWIS  
EA/RA - COL. BAILEY  
EUR/RPM - MR. REHFELD  
NEA/RA - COL. HOBBS  
M/MO/DE - R. GLYNN MAYS, JR.  
-----200410Z 018839 /72-62

P 191432Z APR 77  
FM SECSTATE WASHDC  
TO AMEMBASSY ATHENS PRIORITY  
AMEMBASSY LISBON PRIORITY  
AMEMBASSY MADRID PRIORITY  
AMEMBASSY ANKARA PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY MONROVIA PRIORITY  
AMEMBASSY RABAT PRIORITY  
AMEMBASSY TUNIS PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY TEHRAN PRIORITY  
AMEMBASSY KUWAIT PRIORITY  
AMEMBASSY AMMAN PRIORITY  
AMEMBASSY TAIPEI PRIORITY  
AMEMBASSY TOKYO PRIORITY  
AMEMBASSY JAKARTA PRIORITY  
AMEMBASSY SEOUL PRIORITY  
AMEMBASSY MANILA PRIORITY  
AMEMBASSY BANGKOK PRIORITY  
AMEMBASSY ISLAMABAD PRIORITY  
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PAGE 02 STATE 087395

AMEMBASSY VIENNA PRIORITY  
AMEMBASSY CANBERRA PRIORITY  
AMEMBASSY LONDON PRIORITY  
AMEMBASSY BONN PRIORITY  
AMEMBASSY COPENHAGEN PRIORITY  
AMEMBASSY ROME PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY THE HAGUE PRIORITY  
AMEMBASSY BRUSSELS PRIORITY  
AMEMBASSY OSLO PRIORITY

AMEMBASSY NEW DELHI PRIORITY  
AMEMBASSY NDJAMENA PRIORITY  
AMEMBASSY LAGOS PRIORITY  
AMEMBASSY CAIRO PRIORITY  
AMEMBASSY HELSINKI PRIORITY  
AMEMBASSY ACCRA PRIORITY  
AMEMBASSY TEL AVIV PRIORITY  
AMEMBASSY BEIRUT PRIORITY  
AMEMBASSY DAKAR PRIORITY  
AMEMBASSY STOCKHOLM PRIORITY  
AMEMBASSY BERN PRIORITY  
AMEMBASSY SANA PRIORITY  
AMEMBASSY BELGRADE PRIORITY  
AMEMBASSY KABUL PRIORITY  
AMEMBASSY RANGOON PRIORITY  
AMEMBASSY KUALA LUMPUR PRIORITY  
AMEMBASSY KATHMANDU PRIORITY  
AMEMBASSY WELLINGTON PRIORITY  
AMEMBASSY SINGAPORE PRIORITY  
AMEMBASSY COLOMBO PRIORITY  
AMEMBASSY PORT AU PRINCE PRIORITY  
AMEMBASSY MEXICO PRIORITY  
AMEMBASSY SAN JOSE PRIORITY  
AMEMBASSY ASUNCION PRIORITY  
AMEMBASSY MONTEVIDEO PRIORITY  
AMEMBASSY BUENOS AIRES PRIORITY  
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PAGE 03 STATE 087395

AMEMBASSY LA PAZ PRIORITY  
AMCONSUL RIO DE JANEIRO PRIORITY  
AMEMBASSY BOGOTA PRIORITY  
AMEMBASSY SANTO DOMINGO PRIORITY  
AMEMBASSY QUITO PRIORITY  
AMEMBASSY SAN SALVADOR PRIORITY  
AMEMBASSY GUATEMALA PRIORITY  
AMEMBASSY TEGUCIGALPA PRIORITY  
AMEMBASSY MANAGUA PRIORITY  
AMEMBASSY PANAMA PRIORITY  
AMEMBASSY LIMA PRIORITY  
AMEMBASSY CARACAS PRIORITY  
AMEMBASSY JIDDA PRIORITY  
USCINCEUR PRIORITY  
CINCPAC PRIORITY  
USCINCSO PRIORITY  
INFO USMTM DHAHRAN SAUDI ARABIA PRIORITY  
CSA PRIORITY  
CNO PRIORITY  
CSAF PRIORITY  
CMC PRIORITY

C O N F I D E N T I A L STATE 087395

EMBASSIES ALSO FOR ODC/MAAG/MILGP/DAO

E.O. 11652:GDS

TAGS: MASS

SUBJECT: ORGANIZATIONS TO PERFORM SECURITY ASSISTANCE  
FUNCTIONS

1. BASED ON DECISIONS IN NSDM 342, ADMINISTRATION HAS PRO-  
POSED TO CONGRESS REDEFINITION AND RESTRUCTURING OF DOD  
ORGANIZATIONS OVERSEAS TO PERFORM SECURITY ASSISTANCE  
CONFIDENTIAL

PAGE 04 STATE 087395

FUNCTIONS. THIS MESSAGE PROVIDES GUIDANCE CONCERNING  
THESE ORGANIZATIONS AND REQUESTS DEVELOPMENT AND SUBMISSION  
OF JOINT MANPOWER PROGRAMS (JMP) FOR FY 78.

2. DEFENSE FIELD OFFICES (DEFOS)

A. DEFOS ARE PROPOSED FOR COUNTRIES IN WHICH MAJOR ON-  
GOING SECURITY ASSISTANCE DELIVERY PROGRAMS REQUIRE MORE  
THAN SIX MILITARY PERSONNEL ON ASSIGNMENT.

(1) FOR DEVELOPED COUNTRIES (CURRENTLY JAPAN ONLY)  
WHERE THE MAJOR FUNCTION IS FOCUSED ON ACQUISITION OF  
EQUIPMENT AND SERVICES THROUGH PURCHASE, THE DEFO WILL BE  
STRUCTURED TO MEET THE UNIQUE NEEDS IN THE PARTICULAR  
COUNTRY; IT WILL NOT HAVE ADVISORY OR TRAINING FUNCTIONS

AND WILL BE STAFFED ESSENTIALLY WITH FISCAL, LOGISTICS,  
AND CONTRACT ADMINISTRATIVE PERSONNEL. ITS PRIMARY  
FUNCTION WILL BE TO SERVE AS A CONDUIT FOR INFORMATION  
ON FMS ACTIONS, INCLUDING TECHNICAL MATTERS, PAYMENTS,  
AND FOLLOW-ON ACTIONS.

(2) IN DEVELOPING COUNTRIES, THE DEFO WILL, IN  
ADDITION TO THE FUNCTION OUTLINED ABOVE FOR DEVELOPED  
COUNTRIES, MANAGE AND MONITOR DELIVERY PROGRAMS AND  
ASSIST IN THE INTEGRATION OF EQUIPMENT INTO THE FOREIGN  
ARMED FORCES. ADVISORY AND TRAINING FUNCTIONS WILL BE MET  
TO THE EXTENT PRACTICABLE BY SURVEY TEAMS, TECHNICAL  
ASSISTANCE TEAMS AND TRAINING TEAMS AS REQUESTED BY  
THE FOREIGN GOVERNMENT TO DO SPECIFIC TASKS FOR  
RELATIVELY FIXED PERIODS UNDER DEFO SUPERVISION AND  
COORDINATION.

B. WE ARE REQUESTING LEGISLATIVE AUTHORITY TO ESTABLISH  
DEFOS IN FOLLOWING COUNTRIES AND HAVE PRESENTED CONGRESS  
MANNING LEVELS INDICATED:  
CONFIDENTIAL

PAGE 05 STATE 087395

|                  | MILITARY | US CIV | LOCAL CIV |
|------------------|----------|--------|-----------|
| IRAN (A)         | 186(183) | 23(23) | 40(40)    |
| KUWAIT (A)       | 9(8)     | 0      | 0         |
| MOROCCO          | 17       | 2      | 2         |
| SAUDI ARABIA (A) | 80(77)   | 2(2)   | 10(10)    |
| TUNISIA (B)      | 6        | 1      | 2         |
| PORTUGAL         | 12       | 4      | 9         |
| ETHIOPIA (C)     | 21       | 3      | 10        |
| LIBERIA          | 9        | 0      | 2         |
| ZAIRE (D)        | 10       | 0      | 3         |
| JORDAN           | 10       | 2      | 5         |
| GREECE           | 29       | 7      | 16        |
| SPAIN (B)        | 30       | 4      | 8         |
| TURKEY (B)       | 68       | 12     | 30        |
| TAIWAN           | 15       | 5      | 2         |
| JAPAN            | 7        | 5      | 5         |
| KOREA            | 130      | 30     | 43        |
| INDONESIA        | 33       | 3      | 16        |
| THAILAND         | 40       | 7      | 15        |
| PAKISTAN         | 8        | 0      | 3         |
| PHILIPPINES      | 35       | 9      | 6         |

(A) INCLUDES FMS REIMBURSABLE SPACES. IN PARENTHESES ARE THE NUMBER OF PERSONNEL FOR WHICH REIMBURSEMENT THROUGH FMS PROCEDURES WILL BE SOUGHT.

(B) TUNISIA NOT LISTED SPECIFICALLY IN PROPOSED LEGISLATION BECAUSE 6 MILITARY COULD BE ASSIGNED UNDER AMENDED SECTION 515 (SEE PARA 4(B) BELOW)

(C) AUTHORIZATIONS SUBJECT TO ADDITIONAL REVIEW PRIOR TO FY 78.

(D) ZAIRE ALSO WILL MANAGE SECURITY ASSISTANCE PROGRAMS  
CONFIDENTIAL

PAGE 06 STATE 087395

FOR GABON.

3. MILITARY GROUPS (MILGPS). BASED UPON THE NSDM DECISION TO PROVIDE FOR CONTINUED OPERATION OF THE LATIN AMERICA MILITARY GROUPS BASED ON THEIR TRADITIONAL ROLE OF REPRESENTATION, WE PROPOSE TO DESIGNATE EXISTING ODC'S IN USSOUTHCOM AREA AS MILGPS AND CONTINUE OTHERS. COUNTRIES AND PROPOSED MANNING LEVELS FOLLOW:

|           | MILITARY | US CIV | LOCAL CIV |
|-----------|----------|--------|-----------|
| ARGENTINA | 20       | 0      | 9         |
| BOLIVIA   | 22       | 2      | 8         |

|                    |    |   |    |
|--------------------|----|---|----|
| BRAZIL             | 33 | 6 | 26 |
| CHILE              | 6  | 2 | 6  |
| COLOMBIA           | 18 | 1 | 6  |
| DOMINICAN REPUBLIC | 5  | 2 | 2  |
| ECUADOR            | 6  | 3 | 3  |
| EL SALVADOR        | 6  | 2 | 3  |
| GUATEMALA          | 6  | 3 | 3  |
| HONDURAS           | 6  | 2 | 3  |
| NICARAGUA          | 6  | 3 | 2  |
| PANAMA             | 13 | 1 | 1  |
| PERU               | 6  | 1 | 4  |
| VENEZUELA          | 12 | 3 | 4  |
| COSTA RICA         | 2  | 0 | 1  |
| PARAGUAY           | 3  | 2 | 4  |
| URUGUAY            | 3  | 2 | 5  |

#### 4. OFFICES OF DEFENSE COOPERATION (ODCS)

A. THE EIGHT CURRENTLY ORGANIZED ODCS IN THE PACOM AND EUCOM AREAS WILL CONTINUE TO OPERATE. IN ADDITION, WE PROPOSE ODCS IN AUSTRIA, AUSTRALIA, AND THE UNITED KINGDOM WITH MANNING LEVELS AS FOLLOWS:

CONFIDENTIAL

PAGE 07 STATE 087395

|                | MILITARY | US CIV | LOCAL CIV |
|----------------|----------|--------|-----------|
| AUSTRIA        | 3        | 1      | 0         |
| AUSTRALIA      | 3        | 1      | 0         |
| UNITED KINGDOM | 3        | 1      | 1         |

B. IN ORDER TO INCREASE MANNING FLEXIBILITY IN ODCS WORLDWIDE, LEGISLATION HAS BEEN REQUESTED TO INCREASE THE CEILING ON MILITARY PERSONNEL, AUTHORIZED UNDER SECTION 515 FAA OF 1961, FROM THREE TO SIX IN SELECTED COUNTRIES. CONGRESSIONAL APPROVAL OF THE REQUEST FOR A HIGHER MANNING CEILING WILL NOT LEAD TO AN AUTOMATIC MANNING INCREASE, AS ANY PROPOSED INCREASE ABOVE FY 1977 APPROVED LEVELS WILL REQUIRE DETAILED JUSTIFICATION AND MUST BE SPECIFICALLY REQUESTED BY THE CHIEF OF THE DIPLOMATIC MISSION.

#### 5. DEFENSE ATTACHE OFFICES (DAO)

A. WE ARE PROPOSING LEGISLATION TO ALLOW DAOS TO CONTINUE TO PERFORM SECURITY ASSISTANCE FUNCTIONS WHERE AUTHORIZED BY PRESIDENTIAL DETERMINATION IN COUNTRIES WHERE BOTH MANPOWER AND COST SAVINGS ARE AFFECTED OR POLITICAL SENSITIVITIES ARE PARAMOUNT. WE PRESENTLY INTEND TO SEEK DETERMINATIONS FOR HAITI, MEXICO, NIGERIA, YEMEN, EGYPT, FINLAND, GHANA, ISRAEL, CHAD (WHICH WILL MANAGE SECURITY ASSISTANCE PROGRAMS IN CAMEROON) LEBANON,

SENEGAL, SWEDEN, SWITZERLAND, YUGOSLAVIA, AFGHANISTAN,  
BURMA, MALAYSI&, NEPAL, NEW ZEALAND, SINGAPORE AND SRI  
LANKA.

B. FOR PLANNING PURPOSES, AUGMENTATION LEVELS AUTHORIZED  
FOR FY 77 WILL CONTINUE FOR FY 78.

6. FOR CINCS FROM JCS: BASED ON GUIDANCE SET FORTH  
ABOVE, AND IN COORDINATION WITH THE CHIEFS OF DIPLOMATIC  
CONFIDENTIAL

PAGE 08 STATE 087395

MISSION, REQUEST YOU DEVELOP APPROPRIATE JOINT MANPOWER  
PROGRAMS (JMPS) IN ACCORDANCE WITH JCS MOP 175 AND SUBMIT  
THEM SO AS TO REACH OJCS/J5 BY 29 APRIL 77.

7. WE STRESS THAT ORGANIZATIONAL AND MANNING  
PROPOSALS CONTAINED IN THIS MESSAGE MAY CHANGE AS A  
RESULT OF CONGRESSIONAL ACTION. HOWEVER, FOR PLANNING  
PURPOSES, WE NEED TO PROCEED WITH PLANNING REQUIREMENTS  
DIRECTED ABOVE.

8. THIS IS A JOINT STATE/DEFENSE MESSAGE.  
VANCE

CONFIDENTIAL

PAGE 01 STATE 087395  
ORIGIN PM-03

INFO OCT-01 ARA-01 ISO-00 /005 R

66011  
DRAFTED BY PM/SAS:HPRECHT:LD  
APPROVED BY PM/SAS:MR.WINSHIP  
-----280412Z 022347 /17  
R 280050Z APR 77  
FM SECSTATE WASHDC  
INFO AMEMBASSY BRASILIA 0000

C O N F I D E N T I A L STATE 087395

FOLLOWING REPEAT STATE 087395 ACTION ATHENS LISBON MADRID ANKARA  
ADDIS ABABA MONROVIA RABAT TUNIS KINSHASA TEHRAN KUWAIT AMMAN  
TAIPEI TOKYO JAKARTA SEOUL MANILA BANGKOK ISLAMABAD VIENNA CANBERRA  
LONDON BONN COPENHAGEN ROME PARIS THE HAGUE BRUSSELS OSLO NEW DELHI  
NDJAMENA LAGOS CAIRO HELSINKI ACCRA TEL AVIV BEIRUT DAKAR  
STOCKHOLM BERN SANA BELGRADE KABUL RANGOON KUALA LUMPUR KATHMANDU  
WELLINGTON SINGAPORE COLOMBO PORT AU PRINCE MEXICO SAN JOSE  
ASUNCION MONTEVIDEO BUENOS AIRES LA PAZ RIO DE JANEIRO BOGOTA  
SANTO DOMINGO QUITO SAN SALVADOR GUATEMALA TEGUCIGALPA MANAGUA  
PANAMA LIMA CARACAS JIDDA USCINCEUR CINCPAC USCINCSO DHAHRAN

CSA CNO CSAF CMC 19 APR 77

QUOTE

C O N F I D E N T I A L STATE 087395

SUBJECT: ORGANIZATIONS TO PERFORM SECURITY ASSISTANCE  
FUNCTIONS

1. BASED ON DECISIONS IN NSDM 342, ADMINISTRATION HAS PROPOSED TO CONGRESS REDEFINITION AND RESTRUCTURING OF DOD ORGANIZATIONS OVERSEAS TO PERFORM SECURITY ASSISTANCE FUNCTIONS. THIS MESSAGE PROVIDES GUIDANCE CONCERNING CONFIDENTIAL

PAGE 02 STATE 087395

THESE ORGANIZATIONS AND REQUESTS DEVELOPMENT AND SUBMISSION OF JOINT MANPOWER PROGRAMS (JMP) FOR FY 78.

2. DEFENSE FIELD OFFICES (DEFOS)

A. DEFOS ARE PROPOSED FOR COUNTRIES IN WHICH MAJOR ONGOING SECURITY ASSISTANCE DELIVERY PROGRAMS REQUIRE MORE THAN SIX MILITARY PERSONNEL ON ASSIGNMENT.

(1) FOR DEVELOPED COUNTRIES (CURRENTLY JAPAN ONLY) WHERE THE MAJOR FUNCTION IS FOCUSED ON ACQUISITION OF EQUIPMENT AND SERVICES THROUGH PURCHASE, THE DEFO WILL BE STRUCTURED TO MEET THE UNIQUE NEEDS IN THE PARTICULAR COUNTRY; IT WILL NOT HAVE ADVISORY OR TRAINING FUNCTIONS

AND WILL BE STAFFED ESSENTIALLY WITH FISCAL, LOGISTICS, AND CONTRACT ADMINISTRATIVE PERSONNEL. ITS PRIMARY FUNCTION WILL BE TO SERVE AS A CONDUIT FOR INFORMATION ON FMS ACTIONS, INCLUDING TECHNICAL MATTERS, PAYMENTS, AND FOLLOW-ON ACTIONS.

(2) IN DEVELOPING COUNTRIES, THE DEFO WILL, IN ADDITION TO THE FUNCTION OUTLINED ABOVE FOR DEVELOPED COUNTRIES, MANAGE AND MONITOR DELIVERY PROGRAMS AND ASSIST IN THE INTEGRATION OF EQUIPMENT INTO THE FOREIGN ARMED FORCES. ADVISORY AND TRAINING FUNCTIONS WILL BE MET TO THE EXTENT PRACTICABLE BY SURVEY TEAMS, TECHNICAL ASSISTANCE TEAMS AND TRAINING TEAMS AS REQUESTED BY THE FOREIGN GOVERNMENT TO DO SPECIFIC TASKS FOR RELATIVELY FIXED PERIODS UNDER DEFO SUPERVISION AND COORDINATION.

B. WE ARE REQUESTING LEGISLATIVE AUTHORITY TO ESTABLISH DEFOS IN FOLLOWING COUNTRIES AND HAVE PRESENTED CONGRESS MANNING LEVELS INDICATED:

CONFIDENTIAL

PAGE 03 STATE 087395

|                  | MILITARY | US CIV | LOCAL CIV |
|------------------|----------|--------|-----------|
| IRAN (A)         | 186(183) | 23(23) | 40(40)    |
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| )8?348-          | 9        | 0      | 2         |
| ZAIRE (D)        | 10       | 0      | 3         |
| JORDAN           | 10       | 2      | 5         |
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| INDONESIA        | 33       | 3      | 16        |
| THAILAND         | 40       | 7      | 15        |
| PAKISTAN         | 8        | 0      | 3         |
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CONFIDENTIAL

PAGE 04 STATE 087395

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| PERU               | 6  | 1 | 4  |
| VENEZUELA          | 12 | 3 | 4  |
| COSTA RICA         | 2  | 0 | 1  |
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PAGE 05 STATE 087395

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B. FOR PLANNING PURPOSES, AUGMENTATION LEVELS AUTHORIZED  
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PAGE 06 STATE 087395

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DIRECTED ABOVE.

8. THIS IS A JOINT STATE/DEFENSE MESSAGE  
VANCE UNQUOTE

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<< END OF DOCUMENT >>

## Message Attributes

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**Disposition Approved on Date:**  
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**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
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**Review Content Flags:**  
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**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**Secure:** OPEN  
**Status:** NATIVE  
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**TAGS:** MASS, US  
**To:** ATHENS LISBON MULTIPLE  
**Type:** TE  
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Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009